Long-term trends in intra-financial sector lending in the U.S. 1950 - 2012

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ABSTRACT

This paper examines the evolution of intra-financial sector lending in the United States, 1950-2012, presenting estimates constructed from the Federal Reserve's Flow of Funds Accounts. We establish a number of stylized facts concerning the growth and composition of claims between financial institutions. We find that intra-financial sector lending as a share of total financial sector lending appears to have grown nearly five-fold since the 1950s. After comprising a tenth of all lending throughout 1950-1980, by 2011 lending between financial institutions accounted for nearly half of all financial sector lending. The stock of intra-financial assets has followed a similar trend. These grew rapidly during the 1980s and 1990s and presently account for nearly 30 percent of all financial sector assets. Although the growth of intra-financial assets accelerated after 1980, the fastest increase took place between 1991 and the bursting of the dotcom bubble in

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2001, increasing from 15 to 25 percent of total financial sector assets. In the run up to the financial crisis of 2007-2008, the growth of intra-financial lending was concentrated in assets highly implicated in the genesis of the crisis, suggesting that this growth may have contributed to the crisis. This growth in intra-financial lending also raises questions about the contribution of the financial sector to the real economy: in the years before the financial crisis only 40 percent of financial lending was to the real economy. In recent years, we are witnessing similarly large shares of intra-financial lending.

JEL Codes: G01, G10, G20

1 Introduction

Since the outbreak of the Great Financial Crisis in 2007, economists and policy makers have expressed concern with the dangers posed by increased interconnectedness among financial firms. Janet Yellen, Chair of the Board of Governors of the Federal Reserve, for example, noted that "interconnections among financial intermediaries are not an unalloyed good. Complex interactions among market actors may serve to amplify existing market frictions, information asymmetries, or other externalities."¹ Her observation echoed those of other students of the financial crisis, including Jane D'Arista, who argued early on that the financial crisis of 2007 was precipitated by "a run on the financial sector by the financial sector" (D'Arista [7]; Gorton and Metrick [13]). Indeed, as early as 1993, Jane D'Arista and Tom Schlesinger had warned about the growth of a parallel banking system of non-bank financial institutions that were growing outside of the regulatory framework and were developing a thick web of interconnected financial positions. In 2010 economists at the New York Federal Reserve identified a "shadow banking system" and described in great detail a lengthening of the "credit chain" characterized by a sizable amount of intra-financial sector lending.²

A growing theoretical literature has attempted to model this phenomenon. Beginning with the seminal paper by Allen and Gale [3], the early contributions to this literature examined the link between financial interconnectedness and financial instability, showing that greater interconnectedness generally led to a more robust financial system.³ But more recent work reflects the darker side of interconnectedness and its role in increasing financial instability (Shin [19], Gai, et al. [12], Upper [21] Acemoglu et al. [1]).

In addition to concerns about financial instability associated with financial interconnectedness, the Great Financial Crisis has raised questions about the social efficiency of the financial sector more generally. Prominent regulators, investors and economists have asked whether the financial system is "bloated", whether financial innovation contributes to social welfare, and whether, at the margin, more financial activity contributes to economic productivity or economic growth. (Volcker [22]; Turner [20]; Phillipon [17]; Epstein and Crotty [10]; Arcand, et. al. [4]; Greenwood and Scharfstein [14]; Bezemer [5]).

The increased level of intra-financial sector lending identified in this paper puts a number of these questions into sharp relief: What role does intra-financial lending play in the over-all economy?⁴ Does it contribute to economic growth and increased productivity? Is it socially beneficial? Or does it mostly reflect the shifting around of economic rents within the financial sector, while generating a dangerous web of counter-party risks?

As we will show, in the run-up to the Great Financial Crisis of 2008, intra-financial lending comprised more than half of all financial sector lending. This was three times the share that characterized the so-called "golden age" period of rapid economic growth in the 1950s and 1960s. Such a massive increase in this lending

¹Yellen [23]

²See also D'Arista and Epstein [8] and Pozsar, et. al. [18].

³This literature is surveyed in Allen and Babus [2]. Other early contributions are Freixas et al. [11] and Dasgupta [9].

⁴In keeping with the literature and the Federal Reserve's definition, we will refer to claims between financial institutions but within the financial sector as "intra-financial sector lending." We will also refer to this interchangeably as simply "intra-financial lending."

at a time of slower economic and productivity growth, during a time punctuated by major financial crises certainly raises questions about the social value of this lending.

Despite the importance of these issues, few empirical accounts of the growth of intra-financial claims exist. This is mainly because until very recently regulatory and statistical agencies did not collect data on intra-financial claims. Indeed, in 2011 the Basel Committee on Banking Supervision formally recommended collecting data on intra-financial claims in order to better identify the "systemic impact of large banks, noting that this is likely positively related to its interconnectedness vis-à-vis other financial institutions."[16] In June 2013, the Federal Reserve has began publishing data on intra-financial claims as part of its new FR Y-15 report on the "systemic footprint" of large banks.⁵ However, this report only covers 33 large banks and is currently only available for a single year: 2013. Therefore, it is silent on the aggregate amount of intra-financial claims, nor can it shed light on long-term trends.⁶

To break through the data limitations, we employ an approach developed by Bhatia and Bayoumi [6], who showed that "the financial sector's vast expansion over 1980-2007 primarily reflected an explosion of claims between financial intermediaries." These authors utilized an approximation technique that we build on for our estimates in ways described in detail below.

This paper contributes to the existing literature by providing a comprehensive account of these long-term trends in intra-financial sector lending in the United States since 1950. The data constructed in this paper can be used for further research of the impact of intra-financial lending on financial instability and the social efficiency of the financial sector (see Montecino and Epstein [15]).

While we are indebted to Bhatia and Bayoumi [6] for their estimation technique, our work differs in several respects. First, we devote our attention exclusively to lending between financial institutions and look at both intra-financial lending flows and asset stocks.⁷ Second, we estimate intra-financial lending and assets both including and excluding the Federal Reserve in order to get a clearer picture of the behavior of private financial institutions. The latter is especially important for understanding intra-financial activity during periods of financial turmoil. Finally, we decompose the growth of intra-financial lending and examine the contributions of the underlying financial instruments to this growth.

Our major findings are as follows: Intra-financial sector lending as a share of total financial sector lending has grown nearly five-fold since the 1950s. After averaging around a tenth of all lending throughout 1950-1980, lending between financial institutions now accounts for nearly half of all financial sector lending. The stock of intra-financial assets has followed a similar trend. These grew rapidly during the 1980s and 1990s and presently account for nearly 30 percent of all financial sector assets. Although the growth of intra-financial assets accelerated after 1980, the fastest increase took place between 1991 and the bursting of the dotcom bubble in 2001, increasing 10 percentage points from 15 to 25 percent of total financial sector assets.

Disaggregating our estimates into the underlying financial instruments, we identify the main sources of increased lending between financial institutions. Increases in intra-financial lending during the 1980s and

⁵See http://www.federalreserve.gov/newsevents/press/bcreg/20140626a.htm.

 $^{^{6}}$ We will refer to data from the FR Y-15 report below as a robustness check on our own estimates.

⁷Bhatia and Bayoumi limited their analysis to asset stocks.

1990s largely reflected developments in the money market, real estate-related credit, and growing holdings of bonds and securitized products issued by other financial institutions. However, during the lead up to the 2008 financial crisis, the growth of intra-financial lending was primarily driven by investments in money market mutual funds (MMMFs), repurchase agreements, and securitization.

The remainder of the paper is structured as follows. The next section summarizes the data and discusses our methodology. The third section presents our baseline results while the fourth considers the effects of excluding lending by the Federal Reserve from the calculations. The fifth section conducts a simple growth decomposition exercise to identify financial instruments that contributed most to intra-financial lending growth. The sixth and final section concludes by providing a broad overview of our results and suggesting avenues for further research.

2 Data and Methodology

We use data from the Flow of Funds Accounts (FoF) of the Federal Reserve from 1950 to 2012 across 15 different financial instrument categories. The FoF is unparalleled in coverage and detail and offers a comprehensive overview of financial transactions in the US economy. Data are available for multiple sectors of the US economy and at fine levels of disaggregation. Financial flows are also presented in terms of particular financial instruments. The FoF distinguishes between 28 general instrument categories, which are in turn disaggregated according to the type of financial institution holding each specific instrument.

Unfortunately, the FoF is not designed to directly capture financial flows between sectors or within a particular sector. In other words, the FoF does not have data on how much of lending by the financial sector represents lending to other financial institutions. To illustrate the problem, consider a simple balance sheet for the US economy. A financial instrument can be held as an asset or as a liability by a sector s, denoted as A_s and L_s , respectively. There are two major sectors - the financial sector (denoted with a subscript f) and the nonfinancial sector $(n)^n$. The FoF provides data of the following form:

$$A_f + A_n = L_f + L_n$$

We can observe the total assets and liabilities of each sector in a particular instrument category but cannot directly observe how much of each instrument held as an asset by a given sector translates into liabilities for other sectors. That is, ideally we would like to have data in the form:

$$a_f^f + a_f^n + a_n^f + a_n^n = L_f + L_m$$

Where a_f^f stands for the assets held by the financial sector that represent claims on other financial institutions. The FoF, however, does not provide such disaggregation of the data, and a_f^f - the object of interest - is not directly observable.

We can approximate a_f^f by combining the two FoF series on sectors and instruments. A subset of the financial instruments contained in the FoF dataset can only appear on the liability side of the financial

sector. This means that any assets of these instruments held by the financial sector are unambiguously claims on other financial institutions. We term these "unambiguous" instruments. These are: net interbank transactions, checkable deposits and currency, time and savings deposits, shares of MMMFs, mutual fund shares, and federal funds and repurchase agreements. Together these six instruments makeup our *narrow measure* of intra-financial lending.

The remaining instrument categories are murkier because they can appear on the liability side of both the financial and nonfinancial sectors. In other words, when one of these instruments appears on the asset side of the financial sector there is no direct way of knowing what sector holds it as a liability. We term these "grey area" instruments. The full list is: agency and GSE-backed securities, corporate and foreign bonds, corporate equities, loans not elsewhere classified (n.e.c.), open market paper, other loans and advances, total mortgages, trade credits, and security credits.

In order to unpack these grey area instruments we follow Bhatia and Bayoumi [6] in assuming fixed portfolio shares of each sector across instrument categories. Specifically, we assume financial sector claims on other financial institutions for each instrument reflect the sector's share of outstanding liabilities of that instrument. Let α_i stand for this share of instrument *i*. For all instruments *i* our assumption is that

$$\alpha_i = \frac{L_{f,i}}{\sum_{s \in S} L_{s,i}} \tag{1}$$

where $L_{f,i}$ denotes the outstanding liabilities of instrument *i* held by the financial sector, *S* is the set of sectors *s*, so that the denominator stands for the total outstanding liabilities of instrument *i* across all sectors. For example, when the financial sector holds corporate and foreign bonds, a fraction alpha of these assets constitute claims on other financial institutions.⁸ Hence, although a_f^f is not directly observable, we approximate it for each year as the sum:

$$a_f^f = \sum_{i \in I} \alpha_i A_{f,i} \tag{2}$$

where I is the set of all grey area instruments and time subscripts have been omitted for notational ease. We should note that this is obviously an unrealistic assumption and estimates in each instrument category might contain non-trivial biases. Nevertheless, there is no clear reason to expect the biases to be correlated across instruments and when the estimates for each instrument are aggregated some of the biases would cancel out, likely resulting in a reasonable approximation. As a robustness check, below we present estimates based on an alternative method proposed by Greenwood and Scharfstein [14] and obtain similar results.

We start by calculating α_i for all grey area instruments in each year for the period 1950-2012. Summary statistics and levels are shown in Table A.1 and A.2 and Figure A.1 in the Appendix. The calculated shares are largely stable across the period for most instruments except for a couple of exceptions. The financial sector's share of corporate and foreign bonds increases steadily throughout the period, from around 3 percent

 $^{^{8}}$ See the data appendix for more detail.

to 50 percent. The calculated alpha for agency and GSE-backed securities varies significantly throughout the period, starting out at about 80 percent in 1950, declining to around 25 percent by 1992, before increasing dramatically to 80 percent after 2009. The three instruments with the largest alphas sample mean are, in descending order, open market and commercial paper, security credits, and agency and GSE-backed securities.

The next step is to multiply each α_i by the corresponding asset series for each instrument and every year. We do this for both stocks and flows. Finally, we add all components for the financial sector to arrive at our estimate of grey area intra-financial sector lending. Together, the unambiguous and grey area instruments make up our *extended measure* of intra-financial sector lending.

3 Baseline Estimates

Panel (a) of Figure 1 shows our baseline estimates of intra-financial lending in flows (as a percent of total financial sector lending in each year). The dotted line represents the narrow measure (consisting of the unambiguous instruments alone), while the solid line shows the extended measure of intra-financial lending (unambiguous instruments plus the grey area). The narrow measure can be interpreted as a lower-bound estimate of the share of intra-financial lending since the unambiguous instruments are those that can only be liabilities of the financial sector - that is, we know with certainty that $\alpha_i = 1$.

The first thing to notice is that the share of intra-financial sector lending increased sharply during the lead up to the financial crisis. It grew a staggering 371 percent – from a trough of 14 percent of total financial sector lending in 2003, to a peak of 66 percent in 2009. This stands in sharp contrast to the period between 1950 and 1979, when the share of intra-financial lending only grew by less than 10 percent. Intra-financial lending averaged below 10 percent of total lending in the 1950s and hovered comfortably around 13 percent during the 1960s and 1970s (Table 1). Nevertheless, this changed in the early 1980s as the share of intra-financial lending started growing rapidly. Between 1980 and 1999 this share almost tripled. By 1999 nearly two-fifths of all financial sector lending represented lending to itself.

	1950s	1960s	1970s	1980s	1990s	2000s	2010s		
	% of total lending								
Total Flows	8.9	12.7	12.1	16.9	25.9	28.3	42.9		
$Unambiguous \ Instruments$	3.6	4.6	2.5	4.8	11.3	13.7	30.1		
Grey Area Instruments	5.3	8.1	9.7	12.1	14.6	14.6	12.8		
	% of total assets								
Total Stocks	10.4	10.6	11.3	13.8	19.1	25.3	28.1		
$Unambiguous \ Instruments$	6.6	4.5	3.5	3.9	6.5	8.5	10.5		
Grey Area Instruments	3.8	6.2	7.8	10.0	12.6	16.8	17.6		

Table 1: Intra-financial lending, decade averages.

Source: Authors' calculations based on the flow of funds.

In terms of stocks, intra-financial sector assets experienced a similar increase. These increased from 12 percent of total financial sector assets in 1980 to 25 percent in 2007. As panel (b) of Figure 1 shows, the most dramatic accumulation of intra-financial assets took place between 1991 and 2001. Throughout this period, the share of intra-financial assets grew from 15 percent to 25 percent of total financial sector assets, before remaining more or less stable until the outbreak of the crisis. In other words, roughly a quarter of all financial sector assets represented intra-sectoral claims throughout the 2000s. Measured as a percent of GDP, intra-financial assets nearly tripled, increasing from 36.5 in 1990 to 94 percent of GDP in 2001 (Figure 2).





Source: Authors' calculations based on the flow of funds.

Two points follow from these estimates. First, in 2008 only around two-fifths of lending by the financial sector was to the real economy, raising questions about whether financial institutions were fulfilling their traditional role of mobilizing credit to businesses and financing long-term investment. Second, the data suggest that on the eve of the financial crisis interconnectedness between financial institutions had reached a historic high, potentially implying a major source of financial fragility.

Figure 2: Intra-financial asset stocks as a percent of GDP.



Source: Authors' calculations based on the flow of funds.

As a robustness check, we compare our baseline estimate to a related measure proposed by Greenwood and Scharfstein [14]. Their "credit intermediation index" (CII) captures the average number of steps a dollar takes as it passes from households to the end-users. Their CII is calculated as

$$CII = \frac{\text{total liabilities}}{\text{total liabilities} - \text{financial sector liabilities}}$$
(3)

where the numerator contains the total liabilities of the economy while the denominator contains the liabilities of the non-financial sector. In other words, the CII is the ratio of the economy's total liabilities to the liabilities of end-users of credit. Thus, an increase in the CII implies a lengthening of the intermediation chain and can be interpreted as a proxy for intra-financial lending. Figure 3 compares the CII for the US to our baseline estimate of the intra-financial assets share. As can be seen below, the two measures are broadly comparable and exhibit very similar trends throughout most of the sample (although the scales are not strictly comparable between the two measures). Our measure is a simple share of total financial sector assets while the CII measures the average number of steps in the credit intermediation chain. This can serve as a robustness check of the accuracy of our estimates.

As further robustness check, we compare our estimate of the intra-financial asset share to the bank-level data on intra-financial assets from the Federal Reserve's newly released FR Y-15 systemic risk report. As already noted, the Fed has started to collect data on intra-financial claims under the so-called "schedule B interconnectedness indicators." Although this data only covers 33 bank holding companies and is only available for 2013, it nevertheless provides a valuable indicator of whether our approximations are broadly on target. As can be seen in Figure 4, there appears to be substantial variation in the intra-financial asset share across banks. The most interconnected bank is Morgan Stanley, with intra-financial assets accounting for 64 percent of total assets. At the opposite end of the spectrum, BB&T is the least interconnected out of the banks for which data is available, with an intra-financial asset share below one percent.





Source: Authors' calculations based on the flow of funds.

To compare bank-level data with our approximation for the financial sector as a whole, it is necessary to consolidate all 33 banks. This is the closest we can get to a "macro" variable from the FR Y-15 reports since the Fed does not collect these indicators for the entire financial system. To consolidate the banks we simply sum the total assets and intra-financial assets of all 33 banks. We then use these composite magnitudes to calculate the intra-financial sector asset share in 2013. This shown in the far right of Figure 4. The consolidated intra-financial assets share is 18 percent, which is close to our baseline estimate – 25 percent at the end of 2012. This provides a second confirmation of the general accuracy of our estimates. Nevertheless, it is worth emphasizing that although the 33 banks in the sample are all among the top 40 largest banks in the country, their collective assets only account for roughly 17 percent of the financial system's total assets. Therefore, one should remain cautious regarding how much can be inferred about aggregate magnitudes on the basis of this data.

However, these baseline figures should be interpreted with care. One reason is that they include lending by the Federal Reserve and therefore the estimates are skewed by the conduct of monetary policy, especially during periods of financial turmoil. As a further robustness check, in the next section we estimate intrafinancial sector lending excluding lending by the Federal Reserve in order to get a clearer picture of the behavior of private financial institutions.



Figure 4: Intra-financial asset share in 2013 by bank holding companies.

Source: Authors' calculations based on the Federal Reserve's FR Y-15 report.

4 Robustness Check: Excluding the Federal Reserve

We now estimate intra-financial lending excluding lending by the Federal Reserve. This can be seen as an additional robustness check on the baseline estimates presented above. We emphasize that this measure is a robustness check and should not be considered a benchmark estimate because removing the Fed makes it necessary to impose portfolio share assumptions on an additional number of instrument sub-categories and therefore the results are, strictly speaking, less precise. Nevertheless, isolating how much intra-financial lending is due to the private sector provides a useful comparison. Remarkably, removing the Fed from the estimates has almost no effect on the magnitude of intra-financial lending throughout the vast majority of the sample. The only exceptions are the years immediately following the 2007 financial crisis when the Fed rapidly expanded the size of its balance sheet.

In most cases removing the Federal Reserve from our estimates is fairly straightforward. On the asset side it simply involves identifying and subtracting Federal Reserve holdings from each appropriate instrument category, as well as subtracting total Federal Reserve assets from the total assets of the financial sector (for estimates of flows it involves doing the same but in terms of total *lending* instead of total *assets*). The estimation on the liability side is complicated by two factors. First, Federal Reserve liabilities need to be removed from the total liabilities of the financial sector in each instrument category in order to recalculate the share α_i of liabilities held by the financial sector. This is important because otherwise α_i would be biased upward, inflating our estimates of intra-financial lending. Second, in the case of unambiguous instruments, it is now also necessary to account for financial sector assets that represent liabilities of the Federal Reserve. The most important example of this is bank reserves deposited at the Federal Reserve. The Federal Reserve also has liabilities to the financial sector in the form of reverse repo operations. These can be removed from the calculation by subtracting them from financial sector assets.⁹ However, in the case of checkable deposits and currency the data does not permit us to discern exactly how much of the financial sector's assets represent Federal Reserve liabilities. In this case, as before, we extend our previous assumption that financial sector lending is proportional to each particular sector's share of the outstanding liabilities across instruments. In other words, we calculate the Federal Reserve's share of liabilities of checkable deposits and currency

$$\alpha^{\text{fed}} = \frac{\text{fed liabilities}}{\text{total liabilities}} \tag{4}$$

and then multiply the financial sector's assets by $(1 - \alpha^{\text{fed}})$. In the case of flows, we scaled the financial sector's *lending* by $(1 - \alpha^{\text{fed}})$.

One implication of this procedure is that, strictly speaking, checkable deposits and currency can no longer be considered *unambiguous* intra-financial lending. In other words, before we knew with certainty that all financial sector lending in this instrument represented financial sector borrowing but once we start distinguishing between the financial sector and the Federal Reserve we need to make assumptions, as we did with the grey area instruments, concerning the proportions of these flows that become liabilities for the Federal Reserve. As a consequence, the general precision of our estimates decreases somewhat.

Table 2: Intra-financial lending, excluding the Federal Reserve. Decade averages.

	1950s	1960s	1970s	1980s	1990s	2000s	2010s		
	% of total lending								
Total Flows	7.1	12.1	11.2	17.2	25.7	25.7	44.0		
$Unambiguous \ Instruments$	1.7	3.6	1.4	4.8	10.7	9.4	15.9		
Grey Area Instruments	5.4	8.5	9.8	12.4	15.0	16.3	28.1		
	% of total assets								
Total Levels	6.1	8.5	10.1	13.7	19.0	24.9	26.0		
$Unambiguous \ Instruments$	1.6	1.7	1.8	3.4	6.1	7.8	8.6		
Grey Area Instruments	4.5	6.7	8.2	10.3	12.9	17.1	17.4		

Source: Authors' calculations based on the flow of funds.

Figure 5 shows the results for total flows and assets excluding the Federal Reserve from the analysis. The figure depicts the extended measures, i.e. a sum of unambiguous instruments and the grey area. Two immediate observations follow. First, lending by the Federal Reserve does not appear to significantly influence the measured share of intra-financial lending throughout most of the sample except in the post-2007 period. This is due to the Federal Reserve's aggressive response to the financial crisis and dramatic expansion of its balance sheet. Second, the share of intra-financial sector lending now appears to have not only fully

⁹See the appendix for a more detailed explanation.

Figure 5: Intra-financial lending as a share of total lending excluding the Federal Reserve.



Source: Authors' calculations based on the flow of funds.

recovered after the crash but was actually higher in 2011 than in any previous year on record. According to these estimates, in 2011 less than two fifths of all financial sector lending went to the rest of the economy. This reflects two underlying factors – a quick recovery of intra-financial lending after the crisis and depressed total financial sector lending. A similar, albeit less volatile, pattern holds for stocks of intra-financial assets.

5 Composition of Intra-financial Lending

This section carries out a simple growth decomposition exercise to examine the main drivers of intra-financial lending in two key periods: 1983-1999 and 2003-2007. These two periods were chosen because they both witnessed large increases in intra-financial lending. The first period is meant to capture the long-term evolution of the financial sector from low to high inter-connectedness that characterizes the system at present, beginning with its acceleration in 1983. The second period is intended to capture changes in the financial system during the lead up to the financial crisis and to identify potential sources of financial fragility within intra-financial lending. Thus, the period begins at the trough of total intra-financial lending following the aftermath of the dotcom bubble and ends on the eve of the financial crisis. The main result that emerges from this exercise is that growth of intra-financial lending during these periods reflects two broad institutional changes in the financial system: the development of the wholesale money market and increasing securitization.

We calculate the contribution to intra-financial lending growth of each underlying instrument category as follows. Let $l_{i,t}$ and T_t be the amount of intra-financial lending of instrument *i* and total intra-financial lending at time *t*, respectively. The contribution of each instrument to overall growth between period t-1and period *t* is given by $(l_{i,t} - l_{i,t-1})/T_{t-1}$. Hence, the total growth of intra-financial lending is simply the sum of the individual contributions. Figure 6 shows the results of this growth decomposition for 1983-1999. During this period total intrafinancial lending grew over eight-fold, increasing from \$95 billion to \$805 billion. As can be seen in the figure, the three largest drivers of this growth were open market paper (contributing 145 percentage points), agency and GSE-backed securities (140 points), and corporate and foreign bonds (125 points). The next three most important contributors during this period were MMMF shares (101 points), other loans and advances (81 points), and mutual fund shares (79 points).

Open market paper includes bankers' acceptances and commercial paper held by credit unions, insurance companies, brokers and dealers, pension funds, MMMFs, GSE's, as well as funding corporations. The large contribution of open market paper to intra-financial lending growth, in this sense, reflects the rise in importance of the money market as a source of short-term funding for financial institutions. Agency and GSE-backed securities comprise financial sector holdings of bonds, mortgage-backed securities, and collateralized mortgage obligations issued by government-sponsored enterprises - Fannie Mae, Freddie Mac, and Federal Home Loan Banks. The large contribution of corporate and foreign bonds captures increasing financial sector holdings of bonds issued by other financial institutions as well as the increase in collateralized debt obligations and mortgage-backed securities.¹⁰





Source: Authors' calculations based on the flow of funds. **Note:** Unambiguous instruments are denoted in lowercase letters while grey area instruments appear in capital letters. AGB = agency and GSE-backed securities, cdc = checkable deposits and currency, CFB = corporate and foreign bonds, CEQ = corporate equities, mfs = mutual fund shares, MIS = loans n.e.c., mmm= money market mutual fund shares, MOR = mortgages, nit = net interbank transactions, OMP = open market paper, OTH = other loans and advances, rep = federal funds and repo, SEC = security credit, TRA = trade credits, tsd = time and savings deposits.

We now turn to the drivers of intra-financial lending growth between 2003 and 2007. Intra-financial sector lending appears to have reached a trough in 2003, before expanding rapidly through 2007 until the onset of

¹⁰See Table A5 in the appendix for a description of the instrument series.

the financial crisis. Between 2003 and 2007 it grew by nearly 300 percent, from \$350 billion to a peak of over \$1.4 trillion. Figure 7 below shows the percentage point contributions of each financial instrument to total intra-financial lending growth between 2003 and 2007. By far the largest contribution came from MMMF shares, accounting for 117 percentage points of growth or over one third of all lending growth throughout this period. In other words, the growth of intra-financial lending in large part was a result of institutional investors' appetite for high yield and highly liquid investments in MMMFs.



Figure 7: Contributions to growth of intra-financial lending 2003-07.

Source: Authors' calculations based on the flow of funds. **Note:** Unambiguous instruments are denoted in lowercase letters while grey area instruments appear in capital letters. AGB = agency and GSE-backed securities, cdc = checkable deposits and currency, CFB = corporate and foreign bonds, CEQ = corporate equities, mfs = mutual fund shares, MIS = loans n.e.c., mmm= money market mutual fund shares, MOR = mortgages, nit = net interbank transactions, OMP = open market paper, OTH = other loans and advances, rep = federal funds and repo, SEC = security credit, TRA = trade credits, tsd = time and savings deposits.

The next two largest contributors were federal funds and repurchase agreements, and other loans and advances, contributing around 76 and 55 percentage points, respectively. Within other loans and advances, the most important subcomponents are GSE loans held by banks, securitized business loans or collateralized loan obligations (CLOs), and syndicated loans. The two largest drags on intra-financial lending growth were net interbank transactions as well as agency and GSE-backed securities. These two instrument types shrank between 2003 and 2007, "subtracting" a combined 66 percentage points from total lending growth.

The large percentage point contributions of repurchase agreements and MMMF shares are suggestive, as several observers have argued that these instruments played crucial roles in precipitating the financial meltdown of 2008. As Gorton and Metrick [13] argue, repos create short-term obligations that are economically equivalent to demand deposits in traditional banks and thus subject to panics similar in nature to old-fashion bank runs. The repo market, in this context, was an important source of financial fragility, operating as the initial trigger of the financial crisis. (D'Arista [7]). An issue arises concerning the maturity composition of intra-financial lending. As shown in previous sections (e.g. Figure 1), intra-financial lending flows and asset stocks exhibit a high amount of co-movement throughout a large part of the sample period. This suggests that a substantial portion of intra-financial lending was concentrated in assets with low maturities. A high correlation between intra-financial asset stocks and lending flows is indicative of a low average maturity composition. Holding everything else constant, if intra-financial assets have primarily short maturities, lending flows should be highly correlated with asset stocks since the latter should fade out quickly. Unfortunately, the FoF data is not suited to study this question in a satisfactory way. Nevertheless, the growth decomposition exercise carried out above provides some clues to the extent that lending growth was driven in large part by instruments which are characteristically short-term. As already noted, the largest contribution to intra-financial lending growth in 1983-99 came from instruments classified as open market paper, which are short-term in nature. Similarly, in 2003-07 the second largest contributor to lending growth were federal funds and repurchase agreements, which are also notoriously short-term.

6 Discussion

What can we learn from our data about the broader questions about the interconnectedness of the financial sector and the social function of finance? Our data suggests that interconnectedness was at a historical high immediately prior to the financial crisis and does not appear to have decreased in the years since. In fact, if we consider intra-financial lending flows excluding the Federal Reserve, 2011 was an all time record.

Nevertheless, it is important to keep in mind a few caveats. First, because our data is constructed using the FoF as opposed to individual firm-level data, it does not capture differences in the *network structures* of intra-financial linkages. In this sense, our data is best interpreted as providing an aggregate measure of interconnectedness, providing insight on broad trends and magnitudes. Second, our data does not capture other potentially important *indirect links* between financial institutions, such as, for instance, correlated asset and liability structures or exposures to similar shocks. Third and perhaps most importantly, since the FoF currently does not cover derivatives, our data most likely underestimates the true extent of interconnectedness.

Our work also sheds light on the question about the social function or usefulness of finance. Since 1980 a dwindling share of credit has gone to the real economy. In other words, over the last three decades the function of finance appears to have shifted away from its traditional role of mobilizing savings and financing long-term business investment. This shift could still promote growth or be socially beneficial if, for instance, it led to increased risk sharing and optimal liquidity provision. However, the results discussed in the previous section show that the growth of intra-financial lending was concentrated in financial instruments that likely contributed to systemic risk - MMMFs, repos, and securitized products.

Further research could utilize the data on intra-financial lending constructed in this paper to explore the impact of this lending on the functioning of the macroeconomy. For example, does increased intra-financial

lending contribute to higher or lower levels of investment? (See, e.g., Montecino and Epstein [15]). Does greater intra-financial lending contribute to financial instability and crisis? Finally, why has intra-financial lending increased to such an extent in the US and do we observe similar trends in other countries. Developing the data set on intra-financial lending presented in this paper is just the first step in investigating these issues.

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A Data Appendix

	Obs.	Mean	Std. Dev.	Min	Max
Agency & GSE-backed Securities	63	0.56	0.2	0.26	0.9
Corporate & Foreign Bonds	63	0.25	0.15	0.03	0.54
Corporate Equities	63	0.14	0.04	0.09	0.23
Loans N.E.C.	63	0.11	0.04	0.05	0.29
Mortgages	63	0	0	0	0.01
Other Loans and Advances	63	0.15	0.1	0.03	0.35
Open Market Paper	63	0.78	0.1	0.47	0.94
Security Credits	63	0.7	0.06	0.59	0.85
Trade Credits	63	0.01	0	0	0.02

Table A.1: Baseline alpha summary statistics.

Source: Authors' calculations based on the flow of funds.

	Obs.	Mean	Std. Dev.	Min	Max
Agency & GSE-backed Securities	63	0.56	0.2	0.26	0.9
Checkable Deposits & Currency	63	0.7	0.11	0.42	0.81
Corporate & Foreign Bonds	63	0.25	0.15	0.03	0.54
Corporate Equities	63	0.14	0.04	0.09	0.23
Loans N.E.C.	63	0.11	0.04	0.05	0.29
Mortgages	63	0	0	0	0.01
Other Loans and Advances	63	0.15	0.1	0.03	0.35
Open Market Paper	63	0.78	0.1	0.47	0.94
Security Credits	63	0.7	0.06	0.59	0.85
Trade Credits	63	0.01	0	0	0.02

Table A.2: Alpha summary statistics excluding the Federal Reserve.

 ${\bf Source:}$ Authors' calculations based on the flow of funds.

Figure A.1: Change in alphas between 1950-2012.



Source: Authors' calculations based on the flow of funds. **Note:** AGB = agency & GSE-backed securities, CFB = corporate & foreign bonds, CEQ = corporate equities, MIS = loans N.E.C., OMP = open market paper, OTH = other loans & advances, SEC = security credits.

As explained above, we assume that a share alpha of each type of financial sector asset translates into liabilities for the financial sector. The share alpha is estimated as follows: let l_i^f and L_i be the liabilities of instrument *i* held, respectively, by the financial sector and all sectors combined. The share alpha of each instrument *i* is simply l_i^f/L_i . Alphas are calculated for each year.

Table A.3, below, shows the FoF code for each series used to calculate the baseline alpha shares (that is, those that include the Federal Reserve).¹¹ For instance, the alpha for open market paper is calculated as:

$$\alpha_{\rm omp} = \frac{\rm FL793169100 + \rm FL703169605}{\rm FL893169175}$$

In order to remove the Federal Reserve from checkable deposits and currency, we calculate a separate alpha for Federal Reserve liabilities. This alpha equals

$$\alpha_{\rm cdc}^{\rm fed} = \frac{{\rm FL713120005}}{{\rm FL793120005}}$$

The amount of intra-financial assets of checkable deposits and currency were thus calculated as

$$IF_{\rm cdc} = (1 - \alpha_{\rm cdc}^{\rm fed}) \cdot assets_{\rm cdc}$$

In the case of net interbank transactions and federal funds and repurchase agreements it was possible to identify and therefore directly subtract Federal Reserve assets and liabilities from financial sector asset

¹¹For a detailed explanation of how FoF series codes are structured see the FoF's online guide at: http://www.federalreserve.gov/apps/fof/SeriesStructure.aspx.

	Liabilities					
-	Financial Sector	All Sectors				
Agency & GSE-backed Securities	FL403161705	FL893161705				
Corporate & Foreign Bonds	FL793163005	FL893163005				
Comonato Fauitias	EI 702164105	FL103164103 FL263164103				
Corporate Equities	F L793104103	FL793164105				
Loans N.E.C.	FL793168005	FL793068005				
Mortgages		FL153165005 FL143165005				
	FL643165005	FL103165005 FL113165005				
		FL313165403 FL643165005				
	FL403169283 FL503169205					
Other Loans & Advances	FL543169333 FL763169305	FL893169005				
	FL473169333					
Open Market Paper	FL793169100 FL703169605	FL893169175				
Security Credits	FL663167005	FL893167005				
Trade Credits	FL663170003	FL893170005				

Table A.3: Flow of funds series used to calculate baseline alphas.

stocks and lending flows in both instrument categories. This is necessary in order to avoid counting lending by the Federal Reserve as well as lending to the Federal Reserve. For net interbank transactions, we subtract Federal Reserve assets in this category (FL714010005), which include floats and loans to domestic banks; and also subtract Federal Reserve liabilities (FL714110005), which include depository institutions' reserves and vault cash. For federal fund and repurchase agreements, we subtract the Federal Reserve's reverse repurchase agreements (FL712150003) from total financial sector assets.

Table A.5 below presents the underlying series used for the calculation of intra-financial assets and lending for each instrument category. For instance, the total assets of the instrument category agency and GSE-backed securities is calculated as the sum of these instruments held by the sub-sector series including U.S.-chartered depositary institutions (FA763061705), mutual funds (FA653061703), issuers of asset-backed securities (FA673061705), etc. Detailed descriptions of each series are available in the FoF online guide (http://www.federalreserve.gov/apps/fof/) by searching for the appropriate series code.

It is worth mentioning one aspect of how the instrument categories are organized. In cases when types of instruments have been securitized, the broad instrument categories include both the underlying class of asset as well as the securitized product.¹² For instance, the other loans and advances category includes both collateralized loan obligations and the underlying business loans these are based on. Similarly, the agency and GSE-backed securities category includes both the original mortgage pools as well as the resulting mortgage-backed securities. In these instances we take care to only count the instrument sub-categories that result in intra-financial claims and not those that evidently represent claims on other sectors, e.g., households or non-financial business.

¹²This was ascertained through private correspondences with economists at the Flow of Funds division of the Federal Reserve.

Instrument	Asset Series
	FL713061705 FL763061705 FL753061703 FL743061703
	FL473061705 FL513061703 FL543061703 FL573061705
Agency & GSE-backed Securities	FL223061703 FL343061705 FL633061700 FL653061703
	FL403061705 FL673061705 FL643061773 FL663061703
	FL733061703
Checkable Deposits & Currency	FL793020005
	FL763063005 FL753063003 FL743063005 FL473063003
	FL513063003 FL543063005 FL573063005 FL223063005
Corporate & Foreign Bonds	FL343063005 FL633063003 FL653063005 FL553063003
	FL563063003 FL403063005 FL613063003 FL643063005
	FL663063005 FL733063003 FL503063005
Corporate Equities	FL713064103 FL763064105 FL753064103 FL513064105
	FL543064105 FL573064105 FL223064105 FL343064105
Corporate Equities	FL653064100 FL553064103 FL563064103 FL663064103
	FL503064105
	FL712050000 FL512050003 FL542050003 FL572050005
Federal Funds & Repurchase Agreements	FL222050003 FL632050000 FL652050003 FL402050005
	FL732050003 FL502050003
Loans N.E.C.	FL793068005
Money Market Mutual Fund Shares	FL513034003 FL543034003 FL573034005 FL223034003
	FL503034003
	FL763065005 FL753065005 FL743065003 FL473065100
Mortgages	FL513065503 FL543065000 FL573065005 FL223065003
	FL403065005 FL413065005 FL673065005 FL613065000
	FL643065005
Net Interbank Transactions	FL894010005
	FL723069703 FL753069700 FL733069005 FL733069013
Other Loans & Advances	FL733069023 FL543069403 FL403069305 FL763169305
	FL673069505 FL613069500 FL543069803 FL653069803
	FL673069803 FL663069803 FL503069805
	FL713069603 FL763069175 FL753069603 FL473069103
Open Market Paper	FL513069103 FL543069100 FL573069105 FL223069103
	FL633069175 FL653069100 FL403069105 FL663069103
	F'L503069105
Security Credits	FL763067005 FL753067000 FL663067003
Trade Credits	Г L (35050000) FI 513070003 FI 673070003
Trade Oreuns	L P019010009 L P019010009

Table A.4: Flow of funds financial sector asset series.

Instrument	Description
Agency & GSE-backed Securities	Obligations of government agencies and GSEs, as well as MBS,
	CMOs, REMICs, and stripped MBS, held by the financial
	sector.
Checkable Deposits & Currency	Cash and cash-equivalent assets held by the financial sector.
	On the liability side, includes deposit liabilities.
Corporate & Foreign Bonds	Debt obligations of corporate non-financial and foreign, MBS,
	ABS, CMOs, REMICs, as well as domestic structured prod-
	ucts.
Corporate Equities	Equity securities; stocks held by financial institutions - banks,
	insurance companies, pension funds, mutual funds, brokers
	and dealers, and funding corporations.
Federal Funds & Repurchase Agreements	Repurchase agreements (short-term securities purchased un-
	der agreement to resell).
Loans Not Elsewhere Classified	Miscellaneous bank loans (mainly residual of total loans mi-
	nus identified loans) and Federal Reserve loans to the banking
	system.
Money Market Mutual Fund Shares	Shares of money market mutual funds - derived as the total
	net assets of institutional investors MMMFs.
Mortgages	Total mortgages held by banks, pension funds, GSEs, issuers
	of ABS, finance companies. Mainly captures mortgages issued
	to real estate investment trusts.
Net Interbank Transactions	Short-term assets and liabilities of banks; monetary reserves
	held by the Federal Reserve.
Other Loans & Advances	Securitized business loans, syndicated loans held by issuers of
	ABS, brokers and dealers, GSE loans and FHLB advances by
	banks.
Open Market Paper	Commercial paper and bankers' acceptances; short-term
	money market securities.
Security Credits	Bank loans to brokers and dealers for purchasing and carrying
	securities.
Time & Savings Deposits	Both small and large time deposits as well as savings accounts
	at banks.
Trade Credits	Accounts receivable and payable related to the sale of goods
	and services. Mainly includes issuers of ABS on the asset side
	and brokers and dealers on the liability side.

Table A.5: Instrument category descriptions.

Source: Guide to the flow of funds.

	1950s	1960s	1970s	1980s	1990s	2000s	2010s
Agency & GSE-backed Securities	0.4	0.8	1.9	2.4	2.7	3.7	7.2
Checkable Deposits & Currency	1	0.7	0.5	0.3	0.3	0.4	0.5
Corporate & Foreign Bonds	0.6	1.3	1.6	2.2	3.5	5	4.5
Corporate Equities	0.5	1.4	1.1	1.1	2.6	3.8	3.2
Depositary Institutions Loans n.e.c.	1	0.9	1	0.6	0.3	0.5	0.6
Federal Funds & Repo	0.1	0.1	0.3	0.9	1.4	1.3	1.3
Money Market Mutual Funds	0	0	0	0.3	0.9	1.4	1.2
Mutual Fund Shares	0	0	0.1	0.3	1.9	3.5	4
Net Interbank Transactions	5.3	3.3	1.8	0.5	1.1	0.9	2.5
Open Market & Commercial Paper	0.2	0.3	0.9	2.2	2	1.5	0.5
Other Loans & Advances	0.1	0.3	0.5	1	0.7	1.4	0.7
Security Credit	1	1	0.8	0.5	0.6	0.7	0.7
Time & Savings Deposits	0.2	0.3	0.7	1.6	1	0.8	1
Total Mortgages	0	0	0	0	0.1	0.2	0.2
Trade Credit	0	0	0	0	0	0	0
Total Intra-financial Lending	10.4	10.6	11.3	13.8	19.1	25.3	28.1

Table A.6: Baseline intra-financial asset share by instrument, decade averages.

Source: Authors' calculations based on the flow of funds.

Table A.7: Intra-financial asset share by instrument excluding the Federal Reserve, decade averages

	1950s	1960s	1970s	1980s	1990s	2000s	2010s
Agency & GSE-backed Securities	0.5	0.9	1.9	2.4	2.8	3.7	6.3
Checkable Deposits & Currency	0.9	0.6	0.4	0.3	0.2	0.2	0.3
Corporate & Foreign Bonds	0.7	1.5	1.7	2.2	3.6	5.2	4.8
Corporate Equities	0.6	1.5	1.2	1.1	2.7	3.9	3.4
Depositary Institutions Loans n.e.c.	1.1	1	1	0.6	0.4	0.5	0.6
Federal Funds & Repo	0	0.1	0.3	0.8	1.3	1.2	1.3
Money Market Mutual Funds	0	0	0	0.3	1	1.5	1.3
Mutual Fund Shares	0	0	0.1	0.3	2	3.6	4.2
Net Interbank Transactions	0.4	0.6	0.2	0.1	0.7	0.3	0.4
Open Market & Commercial Paper	0.2	0.4	1	2.3	2.1	1.6	0.5
Other Loans & Advances	0.1	0.3	0.6	1	0.7	1.4	0.7
Security Credit	1.2	1.1	0.8	0.6	0.6	0.7	0.8
Time & Savings Deposits	0.2	0.4	0.8	1.6	1	0.9	1.1
Total Mortgages	0	0	0	0	0.1	0.2	0.2
Trade Credit	0	0	0	0	0	0	0
Total Intra-financial Lending	6.1	8.5	10.1	13.7	19	24.9	26

Source: Authors' calculations based on the flow of funds.